

**Competency Focused versus Philosophically Grounded Health Promotion Practice:
Impacts on Innovation and Addressing Health Inequities**

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Conflicts of Interest: TGJ and HH are members of the Editorial Board for *Pedagogy in Health Promotion*. JRV serves on the National Commission for Health Education Credentialing's Division Board for Certification of Health Education Specialist (DBCHEs), which develops the CHES and MCHES exams. TGJ has also served as a Subject Matter Expert for DBCHEs. The perspectives and opinions expressed in this paper are those of the authors and do not intend to represent the positions of *Pedagogy in Health Promotion*, the Society for Public Health Education, or the National Commission for Health Education Credentialing.

Acknowledgements: The authors thank Dr. Lisa Yazel, Mr. Devon K. Mims, the editor, and anonymous reviewers for feedback and constructive criticism on early drafts of the manuscript.

Abstract

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2 The professionalization of the fields of health education and health promotion has largely
3 coincided with the completion of job task analysis conducted by major organizations in the field
4 (e.g., the National Commission for Health Education Credentialing, Society for Public Health
5 Education). The process through which these job task analyses and skill-based competencies are
6 implemented in professional preparation programs poses a risk to stifle advancement and
7 innovation in health education and promotion. In this perspective, we discuss Competency
8 Focused Practice (the current state of the field) to a goal of Philosophically Grounded Practice.
9 We provide comparisons of the implications of these two schools of thought with respect to
10 ethics, social determinants of health, and practical methods in health education and promotion.

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13 **Competency Focused versus Philosophically Grounded Health Promotion Practice:**
14 **Impacts on Innovation and Addressing Health Inequities**

15 In a graduate-level course, *Principles and Philosophies of Health Education*, an
16 established leader in health education asked students: “What is the purpose of health education?”
17 On more than one occasion, a student would eagerly raise their hand and respond, “To
18 implement policies and programs to reduce health disparities.” Several students nod,
19 unequivocally supporting the student’s description. The instructor then sets out each year to
20 revise this definition of health education and promotion (HE/P) and encourages students to ask
21 thought-provoking questions of the methods, techniques, and reason behind our practice; that is,
22 the instructor was encouraging us to think philosophically about HE/P.

23 Over 35 years ago, the Ottawa Charter for Health Promotion was adopted, highlighting
24 the role of health promotion practitioners in advocating for health equity and social justice (First
25 International Conference on Health Promotion, 1986). The adoption of the charter coincided with
26 the start of the professionalization of the field of HE/P.¹ The National Commission for Health
27 Education Credentialing (NCHEC) has credentialed thousands of professionals as Certified and
28 Master Certified Health Education Specialists (CHES/MCHES) over the past three decades.² The
29 backbone of this professionalization has been five practice/job task analyses sponsored by
30 NCHEC and the Society for Public Health Education (SOPHE). Briefly, these analyses have
31 been implemented by: (1) engaging HE/P experts to develop a survey to assess the importance,

¹ We use the term health education and promotion (HE/P) to be inclusive of both the field of health education and health promotion. Readers should be aware of the differing philosophical underpinnings of these two professions. For more information, we point readers to Wallerstein and Bernstein (1988) and *Philosophical Foundations of Health Education* (Black et al., 2010).

² Although the professionalization of the field has occurred internationally (e.g., the International Union for Health Education and Promotion’s accreditation system), the focus of this article is on the U.S. context. Unquestionably, this professionalization has improved the credibility of HE/P practice, leading to improvements in recognition by government agencies (e.g., U.S. Bureau of Labor Statistics) and efforts to receive insurance reimbursement for HE/P specialists working in healthcare settings, and aligning with Healthy People 2030.

32 frequency, and performance expectation of competencies; (2) administering the survey to HE/P
33 practitioners; (3) revising the competencies; and (4) releasing a new competency-based
34 framework. The most recent analysis, the Health Education Specialist Practice Analysis II
35 (HESPA II), outlines eight Areas of Responsibility for practicing HE/P specialists (NCHEC &
36 SOPHE, 2020). The revised competencies are then implemented in HE/P professional
37 preparation programs to realign curriculum to the job task analysis. Through this process,
38 Competency Focused Practice (CFP) emerges.

39 It is through the maintenance of CFP, specifically how institutions of higher education
40 implement curriculum aligned to the competencies, that we believe institutions seek to teach-to-
41 the-test, restricting innovation and advancement in the field and, more importantly, limiting
42 practitioners in thinking about systems that are root causes to health inequities. When the focus is
43 on teaching practice-based skills, to the point of excluding opportunities for students to develop
44 philosophical and critical thinking related to our approaches, we are at risk of becoming
45 professionals who: (1) think the goal of HE/P is to solely reduce health inequities, instead of
46 recognizing that *health is not the outcome of interest, it is a means to a higher quality of life*
47 (First International Conference on Health Promotion, 1986; Green & Kreuter, 2005, pp. 32–34);
48 (2) fail to connect foundational work in the field to current practice (e.g., social justice; First
49 International Conference on Health Promotion, 1986); and, (3) are unable to critically defend
50 decisions to use specific methods and materials outside of what has been identified as evidence-
51 based practice, the singular use of which promotes the false notion of neutrality in science
52 (Mertens, 2007).³

³ Of note, the 2020 Joint Committee on Health Education and Promotion Terminology indicated the recognition of a new term of evidence-informed practices which is “the use of practice-based knowledge, coupled with the best available research and evaluation results” (Videto & Dennis, 2021, pp. 10–11). The

53 While we believe that the HE/P profession requires competency-based skills to develop
54 shared language and systematically address health disparities, there is an underlying need to
55 enhance competency-based training with philosophical underpinnings of HE/P practice.
56 Unquestionably, the HESPA II framework provides a thorough introduction to skills *necessary*
57 (but perhaps not sufficient) for a HE/P practitioner. Students and practitioners should be
58 encouraged to identify and develop their worldview and philosophical orientation. Without this
59 encouragement, innovation and advancement in the field will be stifled and students/practitioners
60 may assume a nonphilosophic stance due to ignorance. Instead, we call for “Philosophically
61 Grounded Practice” which encourages academic programs to assist students in developing
62 philosophical thinking in addition to teaching skills-based competencies necessary for practice.
63 Through this process, students and early-career HE/P specialists will learn the philosophical
64 underpinnings of HE/P, engage in ethical decision making, and critically assess the use of certain
65 methods that may be at odds with the historic lens of HE/P.

66 **Example Comparisons Between Competency Focused Practice and Philosophically** 67 **Grounded Practice**

68 **Ethics**

69 Within the HESPA II framework (NCHEC & SOPHE, 2020), Competency 8.1 is the sole
70 ethics-focused competency (of 35). Having a stand-alone ethics competency is different from
71 previous frameworks, which placed ethics sub-competencies under specific areas. Although this
72 change emphasizes the importance of ethics in HE/P, it assumes ethics is a practical skill and not
73 an antecedent that influences all practice. This is further demonstrated in related sub-
74 competencies, which focus on applying professional codes of ethics and complying with legal

movement from evidence-based to evidence-informed practice is also introduced in NCHEC and SOPHE's HESPA II, but little evidence describes how this is implemented in curricula.

75 standards and regulatory guidelines. Within a CFP, these sub-competencies may encourage
76 uncompromising ethical decision-making and lead to the conclusion that ethics should be
77 primarily informed by legal standards. A Philosophically Grounded Practice, in contrast, would
78 encourage students and practitioners to understand the scope of regulations and apply ethical
79 decision-making in indistinctive areas.⁴

80 To expand this idea further, in CFP, HE/P practitioners may only consider the regulatory
81 guidance on individual risk-benefit (NCHEC & SOPHE, 2020). A Philosophically Grounded
82 Practice, however, would seek to understand the larger risk-benefit of research and evaluation
83 outside of interventions and data collection. Mertens's (2007) Transformative Paradigm, which
84 shares philosophical roots with the field of HE/P, would encourage practitioners to understand
85 the ethical risks to *communities* at each level of study/evaluation design and reporting.

86 **Appropriate Conceptualizations: Social Determinants of Health or Fundamental Causes**

87 Within public health and HE/P, there is longstanding support that social factors/social
88 determinants of health influence health (Harvey, 2020). These factors may include socio-
89 economic position, food security, environmental quality, and access to education. Additionally,
90 Healthy People 2030 identifies racism as a social determinant of health (U.S. Department of
91 Health and Human Services, 2020). Under CFP, which would seek to align HE/P practice with
92 Healthy People 2030 and other government-promoted best practices, racism is conceptualized as
93 a social determinant of health alongside income or housing quality. This conceptualization is
94 incomplete. A Philosophically Grounded Practice would seek to interrogate the role of racism in
95 society and in health and, in doing so, would critically apply fundamental cause theory (Link &

⁴ As described here, ethics should not be viewed as just a skill, such as determining an evaluation design. Ethical thinking is a process that influences methods, processes, and interpretation within practice. Still, we support the inclusion of ethics as a primary responsibility within the HESPA II framework.

96 Phelan, 1995; Phelan & Link, 2015). Under the theory of fundamental causes, racism is a system
97 of power/oppression that is causal to disparities across multiple social determinants of health
98 (e.g., socioeconomic position, housing quality). Unlike other social determinants of health (e.g.,
99 housing quality), racism is not merely an exposure – it is a far-reaching system of exposure
100 (Riley, 2020). Plainly, racism is a determinant of the social determinants (Bailey et al., 2017;
101 Phelan & Link, 2015). We arrive to this same conclusion when applying other social theories,
102 such as ecosocial theory from social epidemiology: racial discrimination has major pathways to
103 exposure to hazardous environmental toxins and economic and social deprivation, all forms of
104 social determinants (Krieger, 2012).

105 However, due to CFP’s dominance in preprofessional training programs and focus on
106 behavioral theory, social theory (such as theory of fundamental causes and ecosocial theory) is
107 not frequently taught (Harvey, 2020). This lack of education may lead to a lack of appropriate
108 conceptualization of social determinants of health, by ignoring – and not naming – the structural,
109 fundamental causes that are responsible for the distribution of those social determinants. Under a
110 Philosophically Grounded Practice, social theory – inextricably linked to philosophical
111 paradigms – would be taught, enabling health education specialists to apply these theories in
112 practice.

113 **Defending the Use of Specific Methods and Materials**

114 Within CFP, a method may be used based on the empirical or theoretical evidence that it
115 will effectively change behavior as CFP seeks to employ evidence-based practice [i.e.,
116 “systematically identifying, appraising, and using valid and reliable research and evaluation
117 results to guide development, planning, implementation, and evaluation of health education and
118 promotion programs and policies” (Videto & Dennis, 2021, p. 10)]. A CFP would call for a HE/P

119 specialist to apply evidence-based practices solely due to the evidence-based nature; however,
120 this assumes the use of these practices are not attached to a philosophy, and, in light of
121 supporting empirical evidence, all practices should be given equal consideration.

122 A core tenet of the traditional philosophy of health education is to inform and encourage
123 and respect freedom of choice (American Association for Health Education, 2005; Black et al.,
124 2010). This tenet is based on the belief that individuals must be given the opportunity and choice
125 to believe certain information and determine their own behavior (American Association for
126 Health Education, 2005). A Philosophically Grounded Practice, in accordance with the code of
127 ethics of the profession (see Section 4; Coalition of National Health Education Organizations,
128 2020), would require a clear rationale for methods used. This would include an interrogation of
129 the philosophical assumptions of those methods, and if these assumptions align with the needs of
130 communities and individuals or the philosophy of a program. To be clear, we are not seeking the
131 sole promotion of the traditional health education philosophy. Instead, we seek to ensure that
132 students and practitioners are aware of the philosophical assumptions inherent in the methods
133 they use and are encouraged to critically consider the assumptions inherent in the methods they
134 will use.

135 For example, consider the use of behavioral economics or nudge theory in HE/P practice
136 which is being promoted in textbooks (e.g., Glanz et al., 2015) and program demonstrations (e.g.,
137 Leonard et al., 2013). Behavioral economics' underpinning philosophy is described as
138 "asymmetric paternalism" (Volpp et al., 2015) or "libertarian paternalism" (Thaler & Sunstein,
139 2009). These philosophies are described as "protecting people from themselves" without
140 "restricting freedom of choice" (Volpp et al., 2015, p. 393) by promoting a specific choice in lieu
141 of other choices. In HE/P, this technique may be called "choice architecture" or "nudges." For

142 example, a HE/P specialist using behavioral economics in a school cafeteria setting may
143 establish programs to serve only a 'healthy' entrée unless another option is requested. Choice
144 architecture and other behavioral economic approaches have an evidence-base indicating
145 effectiveness in some settings, for some health problems, and in some populations (Glanz et al.,
146 2015). A CFP would defend the utility of behavior economics with this evidence-base, while a
147 Philosophically Grounded Practice would look at both the evidence-base and the philosophical
148 alignment of these methods with the program.

149 **Conclusion**

150 In this perspective, we have sought to open the metaphorical black box of Competency
151 Focused Practice and have briefly emphasized the importance of Philosophically Grounded
152 Practice from which the competencies can be taught. The professionalization of the field of HE/P
153 has largely been catalyzed through the job task analyses (e.g., HESPA II), and the use of derived
154 competencies for accreditation and credentialing. However, the implementation of the
155 competencies in HE/P preparation programs, without providing additional training in
156 philosophical, ethical, and critical thinking, may hinder advancement and innovation in the field.
157 Philosophical foundations of education have shaped not only the methods we use to teach, but
158 also have shaped the purpose for which we teach. The very competencies with which we
159 evaluate our programs come from a tradition steeped in a desire to focus on the teaching of skills
160 with the intent to manage problems in the real world (Bloom et al., 1956). While developing
161 skills is important, practitioners need to understand when best to apply those skills. Exposing
162 students and professionals to a variety of philosophical paradigms and frameworks provides a
163 foundational understanding of when to use certain strategies. Idealism provides methods to
164 encourage our students to focus on what makes us good (e.g., James et al., 2020); realism

165 provides methods to help us understand our material world (e.g., Greece et al., 2019);
166 pragmatism uses techniques to help us understand life itself (e.g., Hemingway et al., 2020);
167 behaviorism gives us the tools to make positive changes in our actions (e.g., Gainforth et al.,
168 2021); phenomenology gives us the space to create learners that are perceptive and open to
169 possibilities; constructivism provides techniques for actively involving students in the process of
170 developing meaning and knowledge (e.g., Hunt et al., 2020); and so on (Ozmon, 2011).
171 Philosophical perspectives and ethical thinking appropriately enable students and professionals
172 to identify and critique systems of power and oppression impacting health behavior and health
173 outcomes. Understanding our own philosophical assumptions and orientations and those of the
174 people we are serving will help us to more effectively communicate as HE/P specialists.

175 Therefore, our top recommendation is that preparation programs introduce students and
176 professionals to the variety of philosophical paradigms and ethical frameworks relevant to HE/P
177 while encouraging students to identify and critique paradigms and systems of power and
178 oppression which influence HE/P practice. This can be done through a lecturer course, seminar
179 course, or directed readings. We eagerly await publications that describe how philosophy is
180 taught in HE/P preparation programs, and how this teaching is critical for addressing health
181 inequities.

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